## SACRAMENTO, CALIFORNIA

### **PERFORMANCE AUDIT**

YEAR ENDED JUNE 30, 2017

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Relax. We got this."

### **INDEPENDENT AUDITOR'S REPORT**

Board of Education and Measure L Citizens' Oversight Committee Lodi Unified School District Lodi, California

We have conducted a performance audit of the Lodi Unified School District's (the District) Measure L General Obligation Bonds for the year ended June 30, 2017.

We conducted our performance audit in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides reasonable basis for the findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 2 of this report which includes determining the compliance with the performance requirements for the Proposition 39 Measure L General Obligation Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIIIA of the California Constitution and Proposition 39 as they apply to the bonds and the net proceeds thereof. Management is responsible for the District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal controls of the District to determine if internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution. Accordingly, we do not express any assurance on the internal controls.

The results of our tests indicated that, in all significant respects, the Lodi Unified School District expended Measure L General Obligation Bond funds for the year ended June 30, 2017 only for the specific projects developed by the District's Board of Education and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution.

Tilbert associated, km.

GILBERT ASSOCIATES, INC. Sacramento, California

November 7, 2017

#### PERFORMANCE AUDIT JUNE 30, 2017

### **OBJECTIVES**

The objectives of our performance audit were to document the expenditures charged to Measure L General Obligation Bonds (the Measure) which were approved under Proposition 39, determine whether expenditures for fiscal year ended June 30, 2017 charged to the Building Fund have been made in accordance with project budgets and guidelines, note any incongruities or system weaknesses, and provide recommendations for improvements.

### SCOPE OF THE AUDIT

The scope of our performance audit covered the fiscal year ended June 30, 2017. Expenditures incurred after the issuance of the bonds and prior to July 1, 2016, were covered in previous audits. The expenditures included all object and project codes associated with the Bond projects. Expenditures incurred subsequent to June 30, 2017 were not reviewed or included within the scope of our audit.

#### **BACKGROUND INFORMATION**

On November 7, 2006, \$114,000,000 in general obligation bonds were authorized by voter approval of Measure L. The first series of Bonds in the amount of \$50,000,000 was issued in August 2007 (2007 issue). The total proceeds from the bond series less the bond issuance costs are to be used to finance the planning, construction, acquisition, furnishing, and equipping of District facilities. The 2016 General Obligation Refunding Bonds were issued on May 19, 2016, which refunded all but \$1,885,000 of the 2007 issue. During the year ended June 30, 2017, the 2007 issue was paid off.

A Citizens Oversight Committee (the Committee) was appointed to comply with the California Constitution and the Education Code. The purpose of the Committee is to monitor and report on the expenditure of the Measure's bond proceeds, and to inform the public concerning the expenditure of the bond proceeds. Section 1(b)(3) of Article XIIIA of the California Constitution requires an annual performance audit be conducted to ensure that the funds have been expended only on the specific projects publicized by the District.

#### PERFORMANCE AUDIT JUNE 30, 2017

#### **PROCEDURES PERFORMED**

We obtained the Building Fund general ledger and the project expenditure summary reports and detail prepared by the District for the fiscal year ended June 30, 2017. Within the year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with the Proposition 39 and Measure L General Obligation Bond funding. We performed the following procedures:

- We reviewed the list of projects being performed to verify that the list of intended projects is consistent with the District's Facilities Project List.
- We verified that the District created the required debt service fund and capital outlay fund in order to account for the bond proceeds and expenditures.
- We verified that the proceeds from the sale of bonds were deposited in an appropriate debt service fund and a capital outlay projects fund.
- We determined that the Committee is fulfilling its duties as outlined in the Citizens' Bond Oversight Committee Bylaws.
- We selected a sample of expenditures in the fiscal year ended June 30, 2017, and reviewed supporting documentation to ensure that funds were properly expended on the specific projects outlined on the publicized list and met the requirements for bidding, if applicable.
- We verified that funds were used for the construction, acquisition, furnishing, and equipping of District facilities, and we verified that funding was not used for salaries of school administrators or other operating expenses of the District.

#### PERFORMANCE AUDIT JUNE 30, 2017

### **RESULTS OF PROCEDURES PERFORMED**

The District utilized Measure L Bond funds for 28 projects. The District incurred total expenditures of \$70,045,697 through June 30, 2017, for the Measure L projects listed below.

		Prior	or June 30, 2017			
Description	Activities Activities		Activities	Total		
Sources:						
Bond Proceeds	\$	50,000,000	\$	-	\$	50,000,000
Net Interfund Transfers		20,573,472		283,802		20,857,274
Other		2,425,880		14,095		2,439,975
		72,999,352		297,897		73,297,249
Uses:						
Undesignated Facility & Planning (0000/5510/5800)		537,882		5,000		542,882
North Stockton Projects (5803)		5,616				5,616
Elkhorn Elementary Sch. (8003)		187,391		_		187,391
Delta Sierra MS (8004)		762,366		518,428		1,280,794
McNair HS (8005)		940,206				940,206
John Muir ES (8007)		87,860		-		87,860
Morada MS (8009)		74,960		-		74,960
Facility Master Plan (8023)		188,725		-		188,725
Clairmont Parking/Playground Improvement (8036)				147,500		147,500
Westwood Parking Lot Safety Improvement (8056)		-		75		75
Davis Parking lot Safety Improvement (8057)		-		255,969		255,969
Bear Creek Lab Conversion (8090)		-		40,545		40,545
Academy High School Special Education (8101)		12,195		-		12,195
Playground Replacement-Stockton (8106)		142,946		-		142,946
Morada Middle #1 Emergency Repair Project (8420)		158,548		-		158,548
Morada Middle #2 Emergency Repair Project (8422)		228,494		-		228,494
Morada Middle #3 Emergency Repair Project PN-0062 (8424)		438,426		-		438,426
Delta Sierra Science Classroom (8711)		2,570,759		-		2,570,759
Morada Science Classroom (8712)		2,504,394		-		2,504,394
Podesta Ranch Elementary (8922)		18,757,341		-		18,757,341
Future Elementary Site F (8923)		2,502,371		-		2,502,371
Future Middle Site #1 (8924)		4,897,068		-		4,897,068
BCHS Athletic Facility Improvement (8928)		1,999,150		19,860		2,019,010
Bear Creek High School Addition Phase II (8933)		21,129,020		-		21,129,020
School Facility Improv Dist Safety Projects (8934)		8,617,200		422,730		9,039,930
Sanctuary Elementary (8935)		736,425		-		736,425
Sanctuary High (8936)		96,824		-		96,824
Academy High School (8974)		1,059,423		-		1,059,423
	_	68,635,590		1,410,107		70,045,697
Ending Balance	\$	4,363,762	\$	(1,112,210)	\$	3,251,552

### PERFORMANCE AUDIT JUNE 30, 2017

### CONCLUSION

Based upon the procedures performed, we found that for the items tested, the Lodi Unified School District has properly accounted for the expenditures of the Measure L General Obligation Bonds. Further, it was noted that the funds were not used for salaries of school administrators or other operating expenditures. Our audit does not provide a legal determination on the District's compliance with specific requirements.

### MANAGEMENT COMMENTS AND RECOMMENDATIONS

None.